[Docket No. NRCS-2018-0005]



#### PROPOSED FULL TEXT FOR PRACTICE STANDARD CODE 590

**United States Department of Agriculture** 

590-CPS-1

# Natural Resources Conservation Service CONSERVATION PRACTICE STANDARD NUTRIENT MANAGEMENT

**Code 590** 

(ac)

#### **DEFINITION**

Manage the rate, source, placement, and timing of plant nutrients and soil amendments while reducing environmental impacts.

#### **PURPOSE**

- Improve plant health and productivity.
- · Reduce excess nutrients in surface water and groundwater.
- · Reduce emissions of objectionable odors.
- Reduce emissions of particulate matter (PM) and PM precursors.
- Reduce emissions of greenhouse gases (GHG).
- · Reduce emissions of ozone precursors.
- Reduce the risk of potential pathogens from manure, bio-solids, or compost application from reaching surface and groundwater.
- Improve or maintain soil organic matter.

# **CONDITIONS WHERE PRACTICE APPLIES**

All fields where plant nutrients and soil amendments are applied. Does not apply to one-time nutrient applications at establishment of permanent vegetation.

#### **CRITERIA**

#### **General Criteria Applicable to All Purposes**

Develop a nutrient management plan for nitrogen (N), phosphorus (P), and potassium (K), which accounts for all known measurable sources and removal of these nutrients.

Sources of nutrients include, but are not limited to, commercial fertilizers (including starter and in-furrow starter/pop-up fertilizer), animal manures, legume fixation credits, green manures, plant or crop residues, compost, organic by-products, municipal and industrial biosolids, wastewater, organic materials, estimated plant available soil nutrients, and irrigation water.

When irrigating, apply irrigation water in a manner that reduces the risk of nutrient loss to surface and ground water.

Follow all applicable State requirements and regulations when applying nutrients near areas prone to contamination, such as designated water quality sensitive areas, (e.g., lakes, ponds, rivers and streams, sinkholes, wellheads, classic gullies, ditches, or surface inlets) that run unmitigated to surface or

NRCS reviews and periodically updates conservation practice standards. To obtain the current version of this standard, contact your Natural Resources Conservation Service State office or visit the Field Office Technical Guide online by going to the NRCS website at <a href="https://www.nrcs.usda.gov/">https://www.nrcs.usda.gov/</a> and type FOTG in the search field.

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## Soil and tissue testing and analysis.

Base the nutrient management plan on current soil test results in accordance with land grant university (LGU) guidance, or industry practice when recognized by the LGU. Use soil tests no older than 2 years when developing new nutrient management plans. Use tissue testing, when applicable, for monitoring or adjusting the nutrient management plan in accordance with LGU guidance, or industry practice when recognized by the LGU.

For nutrient management plan revisions and maintenance, take soil tests on an interval recommended by the LGU or as required by local rules and regulations.

Collect, prepare, store, and ship all soil and tissue samples following LGU guidance or industry practice. The test analyses must include pertinent information for monitoring or amending the annual nutrient plan. Follow LGU guidelines regarding required analyses and test interpretations.

For soil test analyses, use laboratories successfully meeting the requirements and performance standards of the North American Proficiency Testing Program under the auspices of the Soil Science Society of America and NRCS or use an alternative NRCS- or State-approved certification program that considers laboratory performance and proficiency to assure accuracy of soil test results. Alternative certification programs must have solid stakeholder support (e.g., State department of agriculture, LGU, water quality control entity, NRCS State staff, growers, and others) and be State or regional in scope.

Maintain soil pH within ranges which enhance the adequate level for plant or crop nutrient availability and utilization. Refer to State LGU documentation for guidance.

## Manure, organic by-product, and biosolids testing and analysis.

Collect, prepare, store, and ship all manure, organic by-products, and biosolids following LGU guidance or industry practice when recognized by the LGU. In the absence of such guidance, test at least annually, or more frequently if needed to account for operational changes (e.g., feed management, animal type, manure handling strategy, etc.) impacting manure nutrient concentrations. If no operational changes occur and operations can document a stable level of nutrient concentrations for the preceding 3 consecutive years, manure may be tested less frequently, unless Federal, State, or local regulations require more frequent testing. Follow LGU guidelines regarding required analyses and test interpretations. Analyze, as a minimum, total N, total P or P<sub>2</sub>O<sub>5</sub>, total K or K<sub>2</sub>O, and percent solids.

When planning for new or modified livestock operations, and manure tests are not available yet, use the output and analyses from similar operations in the geographical area if they accurately estimate nutrient output from the proposed operation or use "book values" recognized by the NRCS (e.g., NRCS Agricultural Waste Management Field Handbook) and the LGU.

For manure analyses, use laboratories successfully meeting the requirements and performance standards of the Manure Testing Laboratory Certification program under the auspices of the Minnesota Department of Agriculture or other NRCS-approved program that considers laboratory performance and proficiency to assure accurate manure test results.

For nutrient management plans developed as a component of a comprehensive nutrient management plan for an animal feeding operation (AFO) follow policy in NRCS directive General Manual (GM) 190, Part 405, "Comprehensive Nutrient Management Plans." These plans must include documentation of all nutrient imports, exports, and on-farm transfers.

#### Nutrient loss risk assessments.

Use current NRCS-approved nitrogen, phosphorus, and soil erosion risk assessment tools to assess the site-specific risk of nutrient and soil loss.

Complete an NRCS-approved nutrient risk assessment for N on all fields where nutrient management is planned unless the State NRCS, in cooperation with State water quality control authorities, has determined specific conditions where N leaching is not a risk to water quality, including drinking water.

Complete an NRCS-approved nutrient risk assessment for P when any of the following conditions are met—

- P application rate exceeds LGU fertility rate guidelines for the planned crop(s).
- The planned area is within a P-impaired watershed.
- The site-specific conditions equating to low risk of P loss have not been determined by the NRCS in cooperation with the State water quality control authority.

Any fields excluded from a P risk assessment must have a documented agronomic need for P, based on soil test P and LGU nutrient recommendations.

For fields receiving manure, where P risk assessment results equate to—

- LOW risk.—Manure can be applied at rates to supply P at greater than crop requirement not to exceed the N requirement for the succeeding crop.
- MODERATE risk.—Manure can be applied at rates not to exceed crop P removal rate or the soil test P recommended rate for the planned crops in rotation.
- HIGH risk.—Manure can be applied at rates not to exceed crop P removal rate if the following requirements are met:
  - A soil P drawdown strategy has been developed, documented, and implemented for the crop rotation.
  - Implementation of all mitigation practices determined to be needed by site-specific assessments for nutrients and soil loss to protect water quality.
  - Any deviation from these high-risk requirements that would increase the risk of P runoff requires the approval of the Chief of the NRCS.

#### The 4Rs of nutrient stewardship.

Manage nutrients based on the 4Rs of nutrient stewardship—apply the right nutrient source at the right rate at the right time in the right place—to improve nutrient use efficiency by the crop and to reduce nutrient losses to surface and groundwater and to the atmosphere.

## Nutrient Source.

Choose nutrient sources compatible with application timing, tillage and planting system, soil properties, crop, crop rotation, soil organic content, and local climate to minimize risk to the environment.

Determine nutrient values of all nutrient sources (e.g. commercial fertilizers, manure, organic by-products, biosolids) prior to land application.

Determine nutrient contribution of cover crops, previous crop residues, and soil organic matter.

For operations following USDA's National Organic Program, apply and manage nutrient sources according to program regulations.

For enhanced efficiency fertilizer (EEF) products, use products defined by the Association of American Plant Food Control Officials as EEF and recommended for use by the State LGU.

In areas where salinity is a concern, select nutrient sources that limit the buildup of soil salts. When manures are applied, and soil salinity is a concern, monitor salt concentrations to prevent potential plant or crop damage and reduced soil quality.

Apply manure or organic by-products on legumes at rates no greater than the LGU estimated N removal rates in harvested plant biomass, not to exceed P risk assessment limitations.

For any single application of nutrients applied as liquid (e.g., liquid manure, nutrients in irrigation water, fertigation)—

- Do not exceed the soil's infiltration rate or water holding capacity.
- Apply so that nutrients move no deeper than the current crop rooting depth.
- Avoid runoff or loss to subsurface tile drains.

#### Nutrient Rate.

Plan nutrient application rates for N, P, and K using LGU recommendations or industry practices when recognized by the LGU. Lower-than-recommended nutrient application rates are permissible if the client's objectives are met.

At a minimum, determine the rate based on crop/cropping sequence, current soil test results, and NRCS-approved nutrient risk assessments. Where applicable, use realistic yield goals.

For new crops or varieties where LGU guidance is unavailable, industry-demonstrated yield and nutrient uptake information may be used.

Estimate realistic yield potentials or realistic yield goals using LGU procedures or based on historical yield or growth data, soil productivity information, climatic conditions, nutrient test results, level of management, and/or local research results considering comparable management and production conditions.

## Nutrient Application Timing and Placement.

Consider the nutrient source, management and production system limitations, soil properties, weather conditions, drainage system, soil biology, and nutrient risk assessment to develop optimal timing of nutrients. For N, time the application as closely as practical with plant and crop uptake. For P, time planned surface application when runoff potential is low. Time the application of all nutrients to minimize potential for soil compaction.

For crop rotations or multiple crops grown in one year, do not apply additional P if it was already added in an amount sufficient to supply all crop nutrient needs.

To avoid salt damage, follow LGU recommendations for the timing, placement, and rate of applied N and K in starter fertilizer or follow industry practice recognized by the LGU.

Do not surface apply nutrients when there is a risk of runoff, including when-

- · Soils are frozen.
- Soils are snow-covered.
- The top 2 inches of soil are saturated.

Exceptions for the above criteria related to surface-applied nutrient when there is a risk of runoff can be made when specified conditions are met and adequate conservation measures are installed to prevent the offsite delivery of nutrients. NRCS, in cooperation with the State water quality control authority, will define adequate treatment levels and specified conditions for applications of manure if soils are frozen and/or snow covered or the top 2 inches of soil are saturated. At a minimum, must consider the following site and management factors:

- Climate (long-term)
- Weather (short-term)
- o Soil characteristics
- o Slope
- Areas of concentrated flow
- o Organic residue and living covers

- Amount and source of nutrients to be applied
- Setback distances to protect local water quality

# Additional Criteria to Minimize Agricultural Nonpoint Source Pollution of Surface and Groundwater

Apply conservation practices to avoid nutrient loss and control and trap nutrients before they can leave the field(s) by surface, leaching, or subsurface drainage (e.g., tile, karst) when there is a significant risk of transport of nutrients.

# Additional Criteria to Reduce the Risk of Potential Pathogens From Manure, Biosolids, or Compost Application From Reaching Surface and Groundwater

When applicable, follow proper biosecurity measures as provided in NRCS directives GM-130, Part 403, Subpart H, "Biosecurity Preparedness and Response."

Follow all applicable Federal, Tribal, State, and local laws and policies concerning the application of manure, biosolids, or compost in the production of fresh, edible crops.

Apply manure, biosolids, or compost with minimal soil disturbance or by injection into the soil unless it is being applied to an actively growing crop, a minimum of 30 percent residue exists, or there is a living cover that has a fibrous root system with 75 percent or more cover. Do not surface apply manure if a storm event is forecast within 24 hours.

# Additional Criteria to Reduce Emissions of Objectionable Odors, Particulate Matter (PM) and PM Precursors, Greenhouse Gases (GHG) and Ozone Precursors

To address air quality concerns caused by odor, N, sulfur, and particulate emissions; adjust the source, timing, amount, and placement of nutrients to reduce the negative impact of these emissions on the environment and human health.

Do not surface apply solid nutrient sources, including commercial fertilizers, manure, or organic byproducts of similar dryness/density when there is a high probability that wind will blow the material and emissions offsite. Do not surface apply liquid nutrient sources when there is a high probability that wind will blow the liquid droplets applied from sprinklers or other applicable methods offsite.

Reduce the potential for volatilization by applying sources subject to volatilization during cooler, higher humidity conditions or by placement that minimizes vulnerability to volatilization.

#### <u>Additional Criteria to Improve or Maintain Organic Matter</u>

Design the plant or crop management systems so the soil conditioning index (SCI) organic matter subfactor is positive.

Apply manure, compost, or other organic nutrient sources at a rate and with minimal disturbance that will improve soil organic matter without exceeding acceptable risk of N or P loss.

For low residue plant or cropping systems, apply adequate nutrients to optimize plant or crop residue production to maintain or increase soil organic matter.

#### **CONSIDERATIONS**

Consider development of nutrient management plans by conservation management unit (CMU). A CMU is a field, group of fields, or other land units of the same land use and having similar treatment needs and planned management. A CMU is a grouping by the planner to simplify planning activities and facilitate development of conservation management systems. A CMU has definitive boundaries such as fencing, drainage, vegetation, topography, or soil lines.

Develop site-specific yield maps using a yield monitoring system, multispectral imagery or other methods. Use the data to further delineate low- and high-yield areas, or zones, and make the necessary management changes. Use variable rate nutrient application based on site-specific factor variability. See NRCS directive Agronomy Technical Note (TN) 190, AGR.3, "Precision Nutrient Management Planning."

Use the adaptive nutrient management learning process to improve nutrient use efficiency on farms as outlined in NRCS' national nutrient policy in GM-190, Part 402, "Nutrient Management." Consider using an adaptive approach to adjust nutrient rate, timing, form, and placement as soil biologic functions and soil organic matter changes over time. See NRCS directive Agronomy Technical Note (TN) 190, AGR.7, "Adaptive Nutrient Management Process."

When developing new nutrient management plans, consider using soil test information no older than 1 year rather than 2 years.

Modify animal feed diets to reduce the nutrient content of manure following guidance contained in Conservation Practice Standard (CPS) Feed Management (Code 592).

Provide a nutrient analysis of all nutrient source exports (manure or other materials).

Excessive levels of some nutrients can cause induced deficiencies of other nutrients, (e.g., high soil test P levels can result in zinc deficiency in corn).

Use soil tests, plant tissue analyses, and field observations to check for secondary plant nutrient deficiencies or toxicity that may impact plant growth or availability of the primary nutrients.

Do not apply K in situations where an excess (greater than soil test K recommendation) causes nutrient imbalances in crops or forages.

Use bioreactors and multistage drainage strategies to mitigate nutrient loss pathways, as applicable.

Use legume crops and cover crops to provide N through biological fixation.

Use winter hardy grass cover crops to take up excess N after the cash crop growing season, and promote contribution of the nitrogen to next plant or crop.

Use conservation practices that slow runoff, reduce erosion, and increase infiltration (e.g., filter strip, contour farming, or contour buffer strips).

Use application methods, timing, technologies or strategies to reduce the risk of nutrient movement or loss, such as—

- Split nutrient applications.
- Banded applications.
- Injection of nutrients below the soil surface.
- Incorporate surface-applied nutrient sources when precipitation capable of producing runoff or erosion is forecast within the time of a planned application.
- High-efficiency irrigation systems and technology.
- Enhanced efficiency fertilizers
  - Slow or controlled release fertilizers
  - Nitrification inhibitors
  - Urease inhibitors.
- Drainage water management.
- Tissue testing, chlorophyll meters, or real-time sensors.
- Pathogen management considerations.

When a recycled product (e.g., compost) is to be used as a nutrient source on food crops or as food for humans or animals, make sure that pathogen levels have been reduced to acceptable levels (reference the Food and Drug Administration's Food Safety Modernization Act at <a href="https://www.fda.gov/FSMA">www.fda.gov/FSMA</a>). When the recycled product has come from another farming operation, implement biosecurity measures and evaluate the risk of pathogen transfer that could cause plant or animal diseases.

Use manure treatment systems that reduce pathogen content from manure.

Implementing a soil health management system that reduces tillage or other soil disturbance, includes a diverse rotation of crops and cover crops, keeps roots growing throughout the year, and keeps the soils covered to reduce nutrient losses, and improves—

- Nutrient use efficiency, rooting depth, and availability of nutrients.
- · Soil organic matter levels.
- · Availability of nutrients from organic sources.
- Aggregate stability and soil structure.
- Infiltration, drainage, and aeration of the soil profile.
- · Soil biological activity.
- · Water use efficiency and available moisture.

Use targeted or prescribed livestock grazing to enhance nutrient cycling and improve soil nutrient cycling functions.

Elevated soil test P levels may lead to reduced mycorrhizal fungal associations and immobilize some micronutrients, such as iron, zinc, and copper.

Apply manure, compost, or other nutrient sources with minimal soil disturbance and at a rate that will improve soil organic matter without exceeding acceptable risk of N or P loss.

# **PLANS AND SPECIFICATIONS**

In the nutrient management plan, document—

- Aerial site photograph(s), imagery, topography, or site map(s).
- · Soil survey map of the site.
- Soil information including: soil type, surface texture, drainage class, permeability, available water capacity, depth to water table, restrictive features, and flooding and ponding frequency.
- Location of designated sensitive areas and the associated nutrient application restrictions and setbacks.
- Location of nearby residences, or other locations where humans may be present on a regular basis, that may be impacted if odors or PM are transported to those locations.
- Results of approved risk assessment tools for N, P, and erosion losses.
- Documentation establishing the application site presents a low risk for P transport to local water if P is applied in excess of crop requirement.
- Current and planned plant production sequence or crop rotation.
- All available test results (e.g. soil, water, compost, manure, organic by-product, and plant tissue sample analyses) upon which the nutrient budget and management plan are based.
- When soil P levels are increasing above an agronomic level, include a discussion of the risk associated with P accumulation and a proposed P draw-down strategy.
- Realistic yield goals for the crops (where applicable for developing the nutrient management plan).
- Nutrient recommendations for N, P, and K for the entire plant production sequence or crop rotation.
- Listing, quantification, application method and timing for all nutrient sources (including all enhanced efficiency fertilizer products) that are planned for use and documentation of all nutrient imports, exports, and onsite transfers.
- Guidance for implementation, operation and maintenance, and recordkeeping.

For variable rate nutrient management plans, also include—

- Geo-referenced field boundary and data collected that was processed and analyzed as a GIS layer
  or layers to generate nutrient or soil amendment recommendations per management zone. Must
  include site-specific yield maps using soils data, current soil test results, and a yield monitoring
  system with GPS receiver to correlate field location with yield.
- Nutrient recommendation guidance and recommendation equations used to convert the GIS base data layer or layers to a nutrient source material recommendation GIS layer or layers.
- After implementation, provide application records per management zone or as applied map within
  individual field boundaries (or electronic records) documenting source, timing, method, and rate of
  all nutrient or soil amendment applications.

If increases in soil P levels are expected above an agronomic level (i.e., when N-based rates are used), document—

- Soil P levels at which it is desirable to convert to P-based planning.
- A long-term strategy and proposed implementation timeline for soil test P drawdown from the production and harvesting of crops.
- Management activities or techniques used to reduce the potential for P transport and loss.
- For AFOs, a quantification of manure produced in excess of crop nutrient requirements.

#### **OPERATION AND MAINTENANCE**

Review or revise plans periodically to determine if adjustments or modifications are needed. At a minimum, review and revise plans as needed with each soil test cycle, changes in manure management, volume or analysis, plants and crops, or plant and crop management.

Monitor fields receiving animal manures and biosolids for the accumulation of heavy metals and P in accordance with LGU guidance and State law.

For animal feeding operation, significant changes in animal numbers, management, and feed management will necessitate additional manure analyses to establish a revised average nutrient content.

Calibrate application equipment to ensure accurate distribution of material at planned rates. For products too dangerous to calibrate, follow LGU or equipment manufacturer guidance on proper equipment design, plumbing, and maintenance.

Document the nutrient application rate. When the applied rate differs from the planned rate, provide appropriate documentation to explain the difference.

Protect workers from and avoid unnecessary contact with nutrient sources. Take extra caution when handling anhydrous ammonia or when managing organic wastes stored in unventilated tanks, impoundments, or other enclosures.

Use material generated from cleaning nutrient application equipment in an environmentally safe manner. Collect, store, or field apply excess material in an appropriate manner.

Recycle or dispose of nutrient containers in compliance with State and local guidelines or regulations.

Maintain records for at least 5 years to document plan implementation and maintenance. Records must include—

- All test results (soil, water, compost, manure, organic by-product, and plant tissue sample analyses) upon which the nutrient management plan is based.
- Listing and quantification of all nutrient sources (including all enhanced efficiency fertilizer products) that are planned for use and documentation of all nutrient imports, exports and onsite transfers.

- Date(s), method(s), and location(s) of all nutrient applications.
- Weather conditions and soil moisture at the time of application, elapsed time from manure application to rainfall or irrigation event(s).
- Plants and crops planted, planting and harvest dates, yields, nutrient analyses of harvested biomass, and plant or crop residues removed.
- Dates of plan review, name of reviewer, and recommended adjustments resulting from the review.

For variable rate nutrient management plans, also include—

- Maps identifying the variable application location, source, timing, amount, and placement of all plant and crop nutrients applied.
- GPS-based yield maps for crops where yields can be digitally collected.

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